

Message Text

CONFIDENTIAL

PAGE 01 STATE 167737
ORIGIN IO-14

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-11 CAB-02
CIAE-00 COME-00 DODE-00 DOTE-00 EB-08 INR-10
NSAE-00 FAA-00 L-03 PM-05 H-01 NSC-05 PA-01
SP-02 SS-15 ICA-11 ISO-00 /131 R

DRAFTED BY IO/UNP:DLSCHIELE:MVS
APPROVED BY IO:CWMAYNES
EB/OA/AVP:JGRAVATT(DRAFT)
IO/TRC:CHARTLEY (DRAFT)
IO:RLBARRY
AF/I:LSHURTLEFF (DRAFT)
EUR:DGOOTT (DRAFT)
EA/RA:LMCNUUTT (DRAFT)
NEA/INS:WBDOZIER (DRAFT)
ARA/RPP:CEFINAN (DRAFT)
IO/EX:KCARROLL (DRAFT)
L/UNA:DSTEWART (DRAFT)

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FM SECSTATE WASHDC
TO AMEMBASSY ANTANANARIVO
AMEMBASSY BELGRADE
AMEMBASSY BOGOTA
AMEMBASSY BONN
AMEMBASSY BUENOS AIRES
AMEMBASSY BRASILIA
AMEMBASSY BEIRUT
AMEMBASSY CAIRO
AMEMBASSY CANBERRA
AMEMBASSY DAR ES SALAAM
AMEMBASSY DAKAR
AMEMBASSY HELSINKI
AMEMBASSY ISLAMABAD
AMEMBASSY JAKARTA
AMEMBASSY KINGSTON
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 167737

AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY MADRID
AMEMBASSY MEXICO
AMEMBASSY MOSCOW
AMEMBASSY NEW DELHI
AMEMBASSY OTTAWA

AMEMBASSY PARIS
AMEMBASSY PRAGUE
AMEMBASSY RABAT
AMEMBASSY ROME
AMEMBASSY TEGUCIGALPA
AMEMBASSY TOKYO
INFO AMCONSUL MONTREAL
USLO PEKING
USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 167737

MONTREAL FOR USREP ICAO

E.O. 11652:GDS

TAGS: PORG, ICAO

SUBJECT: POLITICIZATION OF ICAO

REF: MONTREAL 1265 (NOTAL)

1. ICAO COUNCIL VOTED ON JUNE 22 TO CHANGE PROCEDURES FOR SELECTION OF BUREAU DIRECTORS WITHIN ICAO SECRETARIAT. THE VOTE WAS 21-2(US, JAPAN)-6(AUSTRALIA, CANADA, FINLAND, FEDERAL REPUBLIC OF GERMANY, ITALY, UK), WITH CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 167737

ONE ABSENT (INDIA).

2. THE NEW PROCEDURES ESTABLISH AN AD HOC COMMISSION TO SCREEN CANDIDATES FOR THE POSITION OF DIRECTOR AND TO PREPARE A SHORT LIST OF QUALIFIED CANDIDATES FOR CONSIDERATION BY THE COUNCIL. THE COMMISSION WILL CONSIST OF THE VICE PRESIDENTS OF THE COUNCIL AND THE CHAIRMEN OF THE AIR TRANSPORT, FINANCE, JOINT SUPPORT, AND UNLAWFUL INTERFERENCE COMMITTEES; AND THE CHAIRMAN OF THE WORKING GROUP ON CONDITIONS OF SERVICE. (INCUMBENTS ARE NATIONAL REPRESENTATIVES AND ARE SELECTED ANNUALLY.) AT THE PRESENT TIME, THE AD HOC COMMISSION WOULD CONSIST OF ONE MEMBER EACH FROM MOROCCO, SPAIN, YUGOSLAVIA, SENEGAL, AUSTRALIA, ARGENTINA, AND THE USSR. FOLLOWING SELECTION BY THE COUNCIL, THE SUCCESSFUL CANDIDATE WILL

BE APPOINTED BY THE SECRETARY GENERAL IN ACCORDANCE WITH EXISTING PROCEDURES. THE PREVIOUS PRACTICE, ESTABLISHED IN 1963 BY ICAO COUNCIL IN ACCORDANCE WITH ASSEMBLY RESOLUTION A1-8, WAS FOR THE SECRETARY GENERAL TO MAKE SUCH APPOINTMENTS. APPOINTMENTS WERE SUBJECT TO THE APPROVAL OF THE COUNCIL PRESIDENT WHO

CONSULTED INFORMALLY WITH COUNCIL REPRESENTATIVES
BEFORE GIVING HIS APPROVAL.

3. THE DRIVE FOR A CHANGE IN PROCEDURES REFLECTED THE
VIEW AMONG THIRD WORLD MEMBERS OF THE COUNCIL THAT
THEY WERE NOT BEING ADEQUATELY CONSULTED BY THE
SECRETARY GENERAL AND THE PRESIDENT ON THE MATTER OF
APPOINTMENTS. MANY THIRD WORLD REPRESENTATIVES WERE
PARTICULARLY ANGRY OVER THE RECENT APPOINTMENT OF A
SOVIET CITIZEN AS DIRECTOR OF THE LEGAL BUREAU, RATHER
THAN A WELL-QUALIFIED COLOMBIAN WHO HAD BROAD SUPPORT
(INCLUDING THAT OF THE US).

4. SUGGESTED REVISED PROCEDURES FOR THE SELECTION OF
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CONFIDENTIAL

PAGE 04 STATE 167737

DIRECTORS WERE CO-SPONSORED BY REPRESENTATIVES OF 12
COUNTRIES: ARGENTINA, BRAZIL, COLOMBIA, EGYPT,
HONDURAS, JAMAICA, MADAGASCAR, MEXICO, MOROCCO, NIGERIA,
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AD HOC COMMISSION CONSISTING OF THE COUNCIL PRESIDENT
(WHO WOULD HAVE BEEN COMMISSION CHAIRMAN), THE
SECRETARY GENERAL, AND AT LEAST SEVEN MEMBERS OF THE
COUNCIL. THIS WAS MODIFIED IN RESPONSE TO A FRENCH
PROPOSAL ALONG THE LINES OF PARA 2. FROM THE US
PERSPECTIVE, THE AMENDMENT MADE THE NEW PROCEDURES
WORSE, BY ELIMINATING MEMBERSHIP ON THE COMMISSION OF THE
TWO TOP ICAO CIVIL SERVANTS (THE COUNCIL PRESIDENT
AND THE SECRETARY GENERAL). IN ADDITION, THE CO-
SPONSORS AGREED TO WITHDRAW A REQUIREMENT THAT THE
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5. THE CONVENTION ON INTERNATIONAL CIVIL AVIATION,
WHICH ESTABLISHED ICAO, STATES IN ARTICLE 54(H) THAT
THE COUNCIL SHALL APPOINT THE SECRETARY GENERAL AND
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CONVENTION TO ALTER THE PROCEDURE ESTABLISHED BY THE
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CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 167737

BUREAU ON THE MATTER, BUT A RULING FROM THE CHAIR ACCORDED PRIORITY TO A MOTION TO CLOSE DEBATE AND BRING THE QUESTION TO AN IMMEDIATE VOTE. (FYI: CONSULTATIONS WITH ICAO LEGAL COUNSEL INDICATED HE SHARED THE US VIEW.)

6. IN ADDITION TO THE PROCEDURAL GROUNDS FOR US OPPOSITION TO THE COUNCIL ACTION, WE ARE CONCERNED ABOUT THE PRACTICAL EFFECT OF THE NEW PROCEDURES. USREP TO ICAO REPORTS IN REFTEL THAT "THE PRACTICAL EFFECT OF THE NEW PROCEDURES WILL BE TO STRENGTHEN THE VOICE OF MILITANT THIRD WORLD GROUP IN CHOICE OF NEW DIRECTORS, UNDERCUTTING OUR ATTEMPTS TO HAVE APPOINTMENTS MADE PRIMARILY ON THE BASIS OF TECHNICAL COMPETENCE. THIS WILL HAVE AN IMMEDIATE EFFECT IN SELECTION THIS SUMMER OF DIRECTOR OF ICAO'S MOST IMPORTANT BUREAU, AIR NAVIGATION. I FULLY EXPECT THAT THE POLITICAL ACCEPTABILITY TO THE THIRD WORLD OF INDIVIDUAL CANDIDATES WILL WEIGH INORDINATELY IN THE SELECTION PROCESS. I EXPECT THAT THE LONG-TERM EFFECTS OF THE JUNE 22 COUNCIL DECISION WILL MANIFEST THEMSELVES, BOTH IN INCREASING DISREGARD FOR PROPER PROCEDURES WITHIN THE COUNCIL, AND IN THE DEGRADATION OF THE TECHNICAL COMPETENCE OF THE SECRETARIAT."

7. THE DEPARTMENT TAKES A SERIOUS VIEW OF THE ADOPTION OF THE NEW PROCEDURES, BOTH BECAUSE OF THEIR POSSIBLE EFFECT WITHIN ICAO, AND BECAUSE OF THE PRECEDENT WHICH MAY HAVE BEEN ESTABLISHED FOR OTHER INTERNATIONAL ORGANIZATIONS. WE WISH TO MAKE DEMARCHES IN CAPITALS TO DETERMINE WHETHER ANY USEFUL PURPOSE WOULD BE SERVED BY ATTEMPTING TO REOPEN THE QUESTION AT EITHER THE ICAO COUNCIL SESSION IN FALL 1978 OR AT THE NEXT REGULAR ASSEMBLY SESSION, SCHEDULED FOR 1980.

8. FOR BONN, CANBERRA, LONDON, OTTAWA, HELSINKI, AND
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CONFIDENTIAL

PAGE 06 STATE 167737

ROME: POSTS SHOULD MAKE DEMARCHE DRAWING ON TALKING POINTS CONTAINED PARA 12.

9. FOR TOKYO: SINCE JAPAN VOTED WITH US IN THE COUNCIL, BELIEVE DEMARCHE NEED ONLY MAKE POINTS CONTAINED IN THIRD, FIFTH AND SIXTH TALKING POINTS.

10. FOR ANTANANARIVO, BELGRADE, BOGOTA, BUENOS AIRES, BRASILIA, BEIRUT, CAIRO, DAR ES SALAAM, DAKAR, ISLAMABAD, JAKARTA, KINGSTON, LAGOS, MADRID, MEXICO,

MOSCOW, NEW DELHI, PARIS, PRAGUE, RABAT, TEGUCIGALPA:
IF POSTS BELIEVE IT WILL BE USEFUL, DEMARCHES SHOULD BE MADE, DRAWING ON TALKING POINTS CONTAINED PARA 12, AS APPROPRIATE.

11. RESPONSES SHOULD BE SENT INFO TO USUN AND MONTREAL FOR USREP TO ICAO.

12. RECOMMENDED TALKING POINTS FOLLOW:

-- THE UNITED STATES TAKES A SERIOUS VIEW OF ACTION TAKEN BY THE ICAO COUNCIL ON JUNE 22 TO MODIFY THE PROCEDURES FOR SELECTION OF ICAO BUREAU DIRECTORS. WE ARE INCLINED TO BELIEVE THE COUNCIL IS BOUND BY ARTICLE 58 OF THE CONVENTION ON CIVIL AVIATION TO ACCEPT THE PROCEDURES ESTABLISHED BY THE ICAO ASSEMBLY IN RESOLUTION A1-8. - -

-- WE RECOGNIZE THAT CONSULTATIONS PRIOR TO APPOINTMENT OF BUREAU DIRECTORS HAVE NOT ALWAYS BEEN SUFFICIENT AND WE CAN THEREFORE UNDERSTAND THE MOTIVATION OF THOSE WHO PROPOSED THE NEW PROCEDURES. WE ARE CONCERNED,
CONFIDENTIAL

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PAGE 07 STATE 167737

HOWEVER, THAT THE NEW PROCEDURES MAY RESULT IN MAKING APPOINTMENTS TO BUREAU DIRECTORSHIPS SUBJECT TO POLITICAL POPULARITY RATHER THAN BEING MADE PRIMARILY ON THE BASIS OF TECHNICAL COMPETENCE.

-- (TO BE USED AS APPROPRIATE WITH FRIENDLY, DEVELOPED COUNTRIES ONLY):
THE COUNCIL DECISION IS PARTICULARLY DANGEROUS IN THAT IT MAY ESTABLISH A PRECEDENT FOR OTHER SPECIALIZED AGENCIES WITHIN THE UN SYSTEM.

-- ALL MEMBER STATES HAVE AN INTEREST IN HOLDING TO A MINIMUM THE POLITICAL ASPECTS OF ICAO DECISION MAKING, BUT THE MAJOR AVIATION STATES HAVE A PARTICULAR INTEREST IN VIEW OF ICAO'S ROLE IN THE ESTABLISHMENT OF STANDARDS AND PROCEDURES ESSENTIAL TO THE MAINTENANCE OF A SAFE AND ORDERLY INTERNATIONAL CIVIL AVIATION SYSTEM.

-- WE RECOGNIZE THE DIFFICULTY OF MOUNTING A SUCCESSFUL EFFORT IN THE FALL 1978 COUNCIL SESSION OR AT THE NEXT REGULAR ASSEMBLY SESSION TO REVERSE THE JULY 22

VOTE, BUT WE WOULD APPRECIATE KNOWING WHETHER YOUR GOVERNMENT WOULD PARTICIPATE IN SUCH AN EFFORT IF IT APPEARED TO HAVE SUBSTANTIAL SUPPORT.

---IN THE INTERIM, WE WILL BE WORKING WITH MEMBERS OF THE AD HOC COMMISSION AND URGING THEM TO AVOID MAKING "POLITICAL" DECISIONS. WE HOPE THAT YOUR GOVERNMENT WILL INSTRUCT ITS REPRESENTATIVE IN MONTREAL TO DO THE SAME. VANCE

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FM SECSTATE WASHDC

TO USMISSION GENEVA

C O N F I D E N T I A L STATE 167730

FOLLOWING REPEAT STATE 167737 SENT ACTION ANTANANARIVO, BELGRADE, BOGOTA, BONN, BUENOS AIRES, BRASILIA, BEIRUT, CAIRO, CANBERRA, DAR ES SALAAM, DAKAR, HELSINKI, ISLAMABAD, JAKARTA, KINGSTON, LAGOS, LONDON, MADRID, MEXICO, MOSCOW, NEW DELHI, OTTAWA, PARIS, PRAGUE, RABAT, ROME, TEGUCIGALPA, TOKYO INFO MONTREAL, PEKING, USUN NEW YORK 01 JUL 78

QUOTE C O N F I D E N T I A L STATE 167737

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CONFIDENTIAL

PAGE 05 STATE 167730

REGULAR ASSEMBLY SESSION, SCHEDULED FOR 1980.

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UNQUOTE CHRISTOPHER
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APPROVED BY:CRHATTERL

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FM SECSTATE WASHDC

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AMEMBASSY ROME

AMEMBASSY VIENNA

C O N F I D E N T I A L STATE 167737

PARIS FOR UNESCO ROME FOR FAO VIENNA FOR IAEA

FOLLOWING TELEGRAM FROM SECSTATE WASHDC DATED JULY 1,
1978 SENT ANTANARIVO, BELGRADE, BOGOTA, BONN, BUENOS AIRES,
BRASILIA, BEIRUT, CAIRO, CANBERRA, DAR ES SALAAM, DAKAR,
HELSINKI, ISLAMABAD, JAKARTA, KINGSTON, LAGOS, LONDON,
MADRID, MEXICO, MOSCOW, NEW DELHI, OTTAWA, PARIS, PRAGUE,
RABAT, ROME, TEGUCIGALPA, TOKYO INFO MONTREAL,
PEKING, USUN NEW YORK IS REPEATED TO YOU: QUOTE

C O N F I D E N T I A L STATE 167737

MONTREAL FOR USREP ICAO

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PAGE 03 STATE 167737

APPOINTMENTS. MANY THIRD WORLD REPRESENTATIVES WERE PARTICULARLY ANGRY OVER THE RECENT APPOINTMENT OF A SOVIET CITIZEN AS DIRECTOR OF THE LEGAL BUREAU, RATHER THAN A WELL-QUALIFIED COLOMBIAN WHO HAD BROAD SUPPORT (INCLUDING THAT OF THE US).

4. SUGGESTED REVISED PROCEDURES FOR THE SELECTION OF DIRECTORS WERE CO-SPONSORED BY REPRESENTATIVES OF 12 COUNTRIES: ARGENTINA, BRAZIL, COLOMBIA, EGYPT, HONDURAS, JAMAICA, MADAGASCAR, MEXICO, MOROCCO, NIGERIA, SENEGAL, AND TANZANIA. SIXTEEN FAVORABLE VOTES WERE REQUIRED FOR APPROVAL. THE INITIAL PROPOSAL HAD AN AD HOC COMMISSION CONSISTING OF THE COUNCIL PRESIDENT (WHO WOULD HAVE BEEN COMMISSION CHAIRMAN), THE SECRETARY GENERAL, AND AT LEAST SEVEN MEMBERS OF THE COUNCIL. THIS WAS MODIFIED IN RESPONSE TO A FRENCH PROPOSAL ALONG THE LINES OF PARA 2. FROM THE US PERSPECTIVE, THE AMENDMENT MADE THE NEW PROCEDURES WORSE, BY ELIMINATING MEMBERSHIP ON THE COMMISSION OF THE TWO TOP ICAO CIVIL SERVANTS (THE COUNCIL PRESIDENT

AND THE SECRETARY GENERAL). IN ADDITION, THE CO-SPONSORS AGREED TO WITHDRAW A REQUIREMENT THAT THE COUNCIL SELECTION OF SUCCESSFUL CANDIDATES TAKE PLACE BY SECRET VOTE. THIS HAD BEEN OPPOSED BY THE SOVIETS AND OTHERS.

5. THE CONVENTION ON INTERNATIONAL CIVIL AVIATION, WHICH ESTABLISHED ICAO, STATES IN ARTICLE 54(H) THAT THE COUNCIL SHALL APPOINT THE SECRETARY GENERAL AND "MAKE PROVISION FOR THE APPOINTMENT OF SUCH OTHER PERSONNEL AS MAY BE NECESSARY, IN ACCORDANCE WITH THE PROVISIONS OF CHAPTER XI." ARTICLE 58, WHICH IS PART OF CHAPTER XI, VESTS IN THE COUNCIL AUTHORITY TO DETERMINE THE METHOD OF APPOINTMENT OF PERSONNEL, SUBJECT TO ANY RULES LAID DOWN BY THE ASSEMBLY AND TO THE PROVISIONS OF THIS CONVENTION." THE USREP
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 167737

ARGUED THAT THE COUNCIL LACKED AUTHORITY UNDER THE CONVENTION TO ALTER THE PROCEDURE ESTABLISHED BY THE ASSEMBLY AND CALLED FOR AN OPINION FROM THE ICAO LEGAL BUREAU ON THE MATTER, BUT A RULING FROM THE CHAIR ACCORDED PRIORITY TO A MOTION TO CLOSE DEBATE AND BRING THE QUESTION TO AN IMMEDIATE VOTE. (FYI: CONSULTATIONS WITH ICAO LEGAL COUNSEL INDICATED HE SHARED THE US VIEW.)

6. IN ADDITION TO THE PROCEDURAL GROUNDS FOR US OPPOSITION TO THE COUNCIL ACTION, WE ARE CONCERNED ABOUT THE PRACTICAL EFFECT OF THE NEW PROCEDURES. USREP TO ICAO REPORTS IN REFTEL THAT "THE PRACTICAL EFFECT OF THE NEW PROCEDURES WILL BE TO STRENGTHEN THE VOICE OF MILITANT THIRD WORLD GROUP IN CHOICE OF NEW DIRECTORS, UNDERCUTTING OUR ATTEMPTS TO HAVE APPOINTMENTS MADE PRIMARILY ON THE BASIS OF TECHNICAL COMPETENCE. THIS WILL HAVE AN IMMEDIATE EFFECT IN SELECTION THIS SUMMER OF DIRECTOR OF ICAO'S MOST IMPORTANT BUREAU, AIR NAVIGATION. I FULLY EXPECT THAT THE POLITICAL ACCEPTABILITY TO THE THIRD WORLD OF INDIVIDUAL CANDIDATES WILL WEIGH INORDINATELY IN THE SELECTION PROCESS. I EXPECT THAT THE LONG-TERM EFFECTS OF THE JUNE 22 COUNCIL DECISION WILL MANIFEST THEMSELVES, BOTH IN INCREASING DISREGARD FOR PROPER PROCEDURES WITHIN THE COUNCIL, AND IN THE DEGRADATION OF THE TECHNICAL COMPETENCE OF THE SECRETARIAT."

7. THE DEPARTMENT TAKES A SERIOUS VIEW OF THE ADOPTION OF THE NEW PROCEDURES, BOTH BECAUSE OF THEIR POSSIBLE EFFECT WITHIN ICAO, AND BECAUSE OF THE PRECEDENT WHICH

MAY HAVE BEEN ESTABLISHED FOR OTHER INTERNATIONAL
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 167737

ORGANIZATIONS. WE WISH TO MAKE DEMARCHES IN CAPITALS
TO DETERMINE WHETHER ANY USEFUL PURPOSE WOULD BE
SERVED BY ATTEMPTING TO REOPEN THE QUESTION AT EITHER
THE ICAO COUNCIL SESSION IN FALL 1978 OR AT THE NEXT
REGULAR ASSEMBLY SESSION, SCHEDULED FOR 1980.

8. FOR BONN, CANBERRA, LONDON, OTTAWA, HELSINKI, AND
ROME: POSTS SHOULD MAKE DEMARCHE DRAWING ON TALKING
POINTS CONTAINED PARA 12.

9. FOR TOKYO: SINCE JAPAN VOTED WITH US IN THE
COUNCIL, BELIEVE DEMARCHE NEED ONLY MAKE POINTS CON-
TAINED IN THIRD, FIFTH AND SIXTH TALKING POINTS.

10. FOR ANTANANARIVO, BELGRADE, BOGOTA, BUENOS
AIRES, BRASILIA, BEIRUT, CAIRO, DAR ES SALAAM, DAKAR,
ISLAMABAD, JAKARTA, KINGSTON, LAGOS, MADRID, MEXICO,

MOSCOW, NEW DELHI, PARIS, PRAGUE, RABAT, TEGUCIGALPA:
IF POSTS BELIEVE IT WILL BE USEFUL, DEMARCHES SHOULD
BE MADE, DRAWING ON TALKING POINTS CONTAINED PARA 12,
AS APPROPRIATE.

11. RESPONSES SHOULD BE SENT INFO TO USUN AND MONTREAL
FOR USREP TO ICAO.

12. RECOMMENDED TALKING POINTS FOLLOW:

-- THE UNITED STATES TAKES A SERIOUS VIEW OF ACTION
TAKEN BY THE ICAO COUNCIL ON JUNE 22 TO MODIFY THE
PROCEDURES FOR SELECTION OF ICAO BUREAU DIRECTORS. WE
ARE INCLINED TO BELIEVE THE COUNCIL IS BOUND BY
ARTICLE 58 OF THE CONVENTION ON CIVIL AVIATION TO
ACCEPT THE PROCEDURES ESTABLISHED BY THE ICAO ASSEMBLY
IN RESOLUTION A1-8. - -

CONFIDENTIAL

CONFIDENTIAL

PAGE 06 STATE 167737

-- WE RECOGNIZE THAT CONSULTATIONS PRIOR TO APPOINTMENT
OF BUREAU DIRECTORS HAVE NOT ALWAYS BEEN SUFFICIENT AND
WE CAN THEREFORE UNDERSTAND THE MOTIVATION OF THOSE
WHO PROPOSED THE NEW PROCEDURES. WE ARE CONCERNED,
HOWEVER, THAT THE NEW PROCEDURES MAY RESULT IN MAKING

APPOINTMENTS TO BUREAU DIRECTORSHIPS SUBJECT TO
POLITICAL POPULARITY RATHER THAN BEING MADE PRIMARILY
ON THE BASIS OF TECHNICAL COMPETENCE.

-- (TO BE USED AS APPROPRIATE WITH FRIENDLY, DEVELOPED
COUNTRIES ONLY):

THE COUNCIL DECISION IS PARTICULARLY DANGEROUS IN
THAT IT MAY ESTABLISH A PRECEDENT FOR OTHER SPECIALIZED
AGENCIES WITHIN THE UN SYSTEM.

-- ALL MEMBER STATES HAVE AN INTEREST IN HOLDING TO A
MINIMUM THE POLITICAL ASPECTS OF ICAO DECISION MAKING,
BUT THE MAJOR AVIATION STATES HAVE A PARTICULAR INTER-
EST IN VIEW OF ICAO'S ROLE IN THE ESTABLISHMENT OF
STANDARDS AND PROCEDURES ESSENTIAL TO THE MAINTENANCE
OF A SAFE AND ORDERLY INTERNATIONAL CIVIL AVIATION
SYSTEM.

-- WE RECOGNIZE THE DIFFICULTY OF MOUNTING A SUCCESSFUL
EFFORT IN THE FALL 1978 COUNCIL SESSION OR AT THE
NEXT REGULAR ASSEMBLY SESSION TO REVERSE THE JULY 22
VOTE, BUT WE WOULD APPRECIATE KNOWING WHETHER YOUR
GOVERNMENT WOULD PARTICIPATE IN SUCH AN EFFORT IF IT
APPEARED TO HAVE SUBSTANTIAL SUPPORT.

---IN THE INTERIM, WE WILL BE WORKING WITH MEMBERS OF
THE AD HOC COMMISSION AND URGING THEM TO AVOID MAKING
"POLITICAL" DECISIONS. WE HOPE THAT YOUR GOVERNMENT
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PAGE 07 STATE 167737

WILL INSTRUCT ITS REPRESENTATIVE IN MONTREAL TO DO THE
SAME. VANCE UNQUOTE VANCE

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Message Attributes

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